1	Thematic Overview of Corruption in Infrastructure Procurement Process
2	
3	Emmanuel Kingsford Owusu <sup>a*</sup> ; Albert P. C. Chan <sup>b</sup> ; Amos Darko <sup>c</sup> .
4	
5	<sup>a</sup> Ph. D. Candidate, Department of Building and Real Estate, The Hong Kong Polytechnic
6	University, Hung Hom, Kowloon, Hong Kong
7	E-mail: <u>emmanuel.k.owusu@connect.polyu.hk</u>
8	*Corresponding author
9	
10	<sup>b</sup> Chair Professor, Department of Building and Real Estate, The Hong Kong Polytechnic
11	University, Hung Hom, Kowloon, Hong Kong
12	E-mail: <u>albert.chan@polyu.edu.hk</u>
13	
14	<sup>c</sup> Ph. D. Candidate, Department of Building and Real Estate, The Hong Kong Polytechnic
15	University, Hung Hom, Kowloon, Hong Kong
16	E-mail: amos.darko@connect.polyu.hk
17	

## 18 Introduction

19 Many public and private enterprises globally regard corruption in Infrastructure Procurement (IP) as an 20 inescapable fact of life. This is not uncommon in the developing countries as corruption adversely influences the day-to-day modus operandi of the procurement of infrastructure projects, goods, and 21 22 services. Corruption in this context refers to the abuse of position, regulatory, legal or political leverage to extract extra costs allocated to the procurement of infrastructure projects (Le et al., 2014). In this 23 event, the project financier or developer may never recoup the loss incurred, and the perpetrators mostly 24 25 deny their involvement thereof (Wang et al. 1999; Shan et al., 2016). According to the World Bank, 26 corruption has been one of the utmost barriers to socioeconomic development which does not only 27 result in misappropriation of resources but also, loss of lives and properties (Lewis 2003). Corruption 28 destabilizes development by weakening the economic foundations of institutions and distorting the rule 29 of law (Tabish and Jha 2011). In infrastructure projects, some of the widely identified adverse effects 30 of corruption include the execution of sub-standard construction works and the distortion of the entire procurement process. This is often due to the criticality, fragility, and vulnerability of the entire 31 procurement process to corrupt behaviours (Le et al. 2014). Bower (2003) also indicated that a 32 33 construction project is an intricate process organized through different links and integrates the interests of many stakeholders with the aim of achieving a built facility, possibly at the best price, highest quality and within the best specified time frame. The procurement process of every construction or infrastructure project is identified to be a very vital process of project's realization. Simply put, a transparent and successful procurement process is a key determinant of completing a project promptly and within the estimated budget.

According to Clough et al. (2000) and Martins (2009), procurement includes purchasing, sourcing and 39 every other activity connected to providing supplies, materials, equipment, workforce, knowledge, 40 management services, and supervision to accomplish stipulated objectives of an infrastructure project. 41 42 Procurement usually connects a highly fragmented supply side, typically professionals in the 43 construction industry which include contractors, architects, engineers, suppliers, surveyors, labourers, and builders to a less fragmented demand side which includes clients, project representatives, owners 44 45 and financiers. Bower (2003) highlighted that since every construction project goes through a procurement phase, there is a high potential for procurement as a practice to influence project 46 management in the positive direction. Likewise, a possible flaw in procurement can create an adverse 47 effect on project management. The susceptibility of any procurement phase to corruption exposes an 48 entire project to the risk and awful impacts of corruption. There is, therefore the need to critically and 49 50 empirically access the vulnerabilities and other associated risks the procurement process faces regarding corruption. 51

52 Over the past two decades, there has been a growing interest in IP, contributing immensely to 53 the increase in the body of knowledge in the subject area. However, there is an absence of unified view and a systematic review of research studies dedicated to IP over the years which is essential for further 54 55 studies. This study, therefore, aims to conduct a systematic and a holistic review of corrupt practices in IP processes. While carrying out the stipulated aim, the following specific objectives will be addressed 56 57 in this study: 1. Identify the degree of thematic or topical coverage of the subject matter in construction and engineering management research; and 2. Determine and propose future research directions on 58 corruption research in IP. This study explores these two objectives in the subsequent sections. This 59

study would serve as a valuable reference for industrial practitioners and researchers interested incorruption and how to deal with it in IP.

62

## 63 Understanding IP Systems, Policies, and Procedures

64 Procurement is simply as an act of purchasing or obtaining goods, works or services at the best 'valuefor-money' rate (Love et al., 1998). Procurement systems, on the other hand, are best described as the 65 organizational systems that delegates responsibilities and powers to individuals and firms and explicitly 66 outline all the possible elements in the construction of an infrastructure or a project (Love et al., 1998; 67 68 Liu and Wilkinson, 2011). According to Ogunlana (1999), the procurement systems regulate labour 69 division among the experts or parties involved and also controls the modus operandi of all the processes along with associated rules and the contractual relations. The primary considerations for any 70 71 procurement system include the condition of contract, project delivery method and the price formation 72 method (Eriksson and Westerberg, 2011; Sutt, 2011). To ensure the success of a building project, one 73 of the primary factors to put right is the construction delivery method or system to be adopted (Bennett 74 and Grice 1990; Chan 2000). The selection of an apropos procurement system is therefore regarded as a very vital step in the process of any construction project. Construction managers or project owners 75 76 are however duty-bound to determine a suitable procurement system right after the objectives and goals of the project are determined. Moreover, the person responsible for the determination of the listed 77 criteria should do so as per the specific needs of the project and also the project's participants abilities 78 79 to tolerate risks (Sutt 2011).

An independent advisor can be called upon to help a client or a project's financier identify any potential risks or vulnerabilities associated with the procurement process. For example a trusted project risk manager (Akintoye et al. 2008). Also, in drawing up measures to check or control any possible procurement risk, there is a need for the procurement entity to develop suitable and comprehensive riskmitigating plans that encapsulate measures to deal with any possible occurrence of corruption at any stage of the IP process (Tabish and Jha, 2011). If a client makes a wrong choice, the penalty incurred may be time and cost overruns, project's quality may be compromised and a possibility of general 87 dissatisfaction to the client (Lædre et al. 2006). Even though studies have shown that the wrong choice a procurement system for a project may cause a serious adverse effect on the project, another adverse 88 situation that hinders the success of efficient delivery of a project is corruption at any stage of the 89 procurement process. The procurement method selected for a specific project will, therefore, have a 90 91 direct influence on the stipulated project objectives and also the level of integration that will exist among the project team members. Other influencing variables include the nature of the project, client's 92 resources, the ability to make changes and other external factors such as potential changes in interest 93 rates, changes in legislation and so on. The systems of procurement that are frequently mentioned and 94 95 adopted include fixed price contracting (lump sum contracting), design and construct, construction 96 management, on-call contracting, guaranteed maximum price, full-cost reimbursable, total package options, partnering, public-private partnerships (PPP), performance-based contracting, and force 97 98 account (Ruparathna and Hewage 2013).

Whereas procurement systems outline the possible organizational structures for carrying out 99 procurement, procurement procedures and policies provide the premises for selecting a suitable 100 contractor to support or carry out the ideal and chosen procurement system. The policies are usually 101 shaped by client organization values (ISO 2008). Procurement policies can be categorized into three 102 103 main constructs, according to Touran et al. (2008). They are value-based procurement, qualificationbased procurement and low bid procurement. While the primary causes of procurement issues are 104 attributed to low-bid procurement, procurement units are consequently pursuing value-based and 105 qualification-based procurement policies. Governments, usually aim to achieve the best value or value 106 107 for money (Langdon and Everest, 2004; European Commission, 2011). However, due to corruption, 108 this objective is normally difficult to achieve, although this argument cannot be generalized. Value for 109 money in IP refers to the realization of the best and ideal amalgamation quality and full life cost to 110 achieve demands or needs of the customer. The different types of procurement procedures with their respective descriptions are illustrated in figure 1. Detailed notes on most of the procedures captured in 111 Figure 1 can be found in the references provided (i.e., ISO 2008; Ruparathna and Hewage, 2013). 112

## Manuscript accepted for publication by Journal of Infrastructure Systems Manuscript ID: Ms. No. ISENG-1475R1 Accepted on 26 October 2018

<b>&gt;</b>	Negotiation	A single bidder is usually solicited, and price is determined on the terms of negotiations.
►	Competitive Selection	This procedure looks out for the lowest price or the bidder with the highest scores regarding a predetermined grading or evaluation criteria.
	Nominated	A proposed list of potential bidders that match up to a set criteria or requirements is made after which the predefined bidders are requested to tender for a project based on project criteria and their positions.
	Open	This process allows anyone to submit a tender following a general broadcast or advert by the client
	Qualified	Tenders are invited from bidders who have initially responded to an 'invitation to tender' call and have also satisfied the stipulated pre qualification criteria.
ES	Quotation	With this process, a request for bids is made, and a minimum of not less than three quotations are solicited from qualifying tenderers as stipulated by the institution making the request.
DUR	Shopping         2 Envelope         Proposal System         (EPS)         2 Stage Proposal         system (SPS)	Under this method, tenders are requested from readily available suppliers
PROCUF		This procurement procedure requires bidders to submit two proposals namely financial and technical proposals simultaneously. However, the technical proposals are opened first, and once criteria are met, the financial
		Analogous to the two envelope system, both the technical and financial proposals are required to be submitted. However, the difference is that there is a first call for nonfinancial or technical proposals. Once through, qualifying bidders are requested to submit financial proposals and scores are awarded. Lastly, the contract is negotiated with the bidder who obtained the highest score.
	Competitive negotiation	Competitive negotiations allow the owner or the procuring agency to enter into series of negotiations with potential bidders. The number of bidders is reduced through the negotiation process until the successful bidders are requested to lodge in their final offers.
	Open Competitive	Under OCN, advertisements are made, and bids are submitted in response; the client evaluates the submitted bids and determines who qualifies to enter into competitive negotiations.
	Restricted Competitive	With this method, there is a call out for 'expression of interest.' The potential tenderers who express their interests and meet the every requirement stipulated are invited to submit their bids. The client, therefore, calls for follow-up of competitive negotiations after evaluating the offers.
<b>&gt;</b>	Electronic Auction	Bidders are initially requested to submit bids and submissions are evaluated per predefined criteria. Bidders, who are deemed responsive are simultaneously requested to submit new estimation limits and have their scores. The auction procedure will require tenderers to amend their bids until the time that the auction is over.

113



## 115 Research Methodology

This study employed the methodological processes employed by Chan and Owusu (2017), Le et al. (2014), and Osei-Kyei and Chan (2015) to guide the selection of relevant papers for the review. A twostage method, which includes targeted journal search and a desktop search, was used to identify and select the relevant reviewed documents. This method was also used in previous similar review studies (Chan and Owusu, 2017). This two-stage method is described below.

121

#### 122 Stage 1-Target Journal Search

The first stage consisted of papers retrieval from targeted journals. This study followed a similar trend 123 124 of other construction management (CM) review studies where consultations are mostly made to Chau's (1997) rankings of CM journals. Although some scholars regard Chau's (1997) ranking system to be 125 126 very old due to the emergence of new journals, other scholars still see it to be very useful and continue to refer to this list regarding CM journal selection and choice of papers for consultations. However, to 127 clear all arguments concerning the publications selection process for this review, a desktop search with 128 the help of Scopus was also conducted at the second stage which is detailed out in section titles 'stage 129 2'. Most CM review studies normally refer to the top six journals in Chau's (1997) ranking list, 130 131 however, to increase the anticipated number of research papers, this study consulted the 12 leading journals in Chau's list. That is the journals with average scores of 60 percent and above, per the scores 132 used in ranking the journals. The 12 identified journals are Journal of construction engineering and 133 134 management(JCEM), Engineering Construction and Architectural Management(ECAM), International Journal of Project Management(IJPM), Construction Management and Economics(CME), Journal of 135 Management in Engineering (JME), Building Research and Information(BRI), Automation in 136 Construction(AIC), Journal of Construction Procurement(JCP), International Journal of Construction 137 138 Information Technology(CIT), Cost Engineering(CEN), Transactions of American Association of Cost Engineers(AAC) and the Proceedings of the Institution of Civil Engineers-Civil Engineering (PICE-139 CE). The respective virtual libraries(VL) of these journals were identified, to begin with, the search. 140 The VLs of the identified journals included the American Society of Civil Engineers(ASCE) Library, 141

142 Science Direct, Taylor and Francis Online, Emerald insight and the Institution of Civil Engineers Virtual Library. These VLs were directly consulted together with their search engines to retrieve the 143 initial required papers. The following keywords were used in all the search engines to retrieve the initial 144 papers, "corruption, infrastructure, procurement, and construction." The keywords were limited to these 145 146 four to identify only the papers discussing the topic under review. At the end of the first search, the relevant publications retrieved included: JCEM(41), ECAM(10), IJPM(34), CME(38), JME(24), 147 BRI(19), AIC(1), and PICE-CE(3). However, the following journals recorded no paper on the subject 148 matter: JCP, CIT, CEN, and AAC. After retrieving all the papers at the end of the initial search, a 149 150 rigorous visual examination which consisted of a deep reading of all the papers was conducted to select the valid papers relevant for this review. Therefore, at the end of the visual examination, the valid papers 151 that passed for the review are JCEM(6), ECAM(2), IJPM(4), CME(7), JME(3), BRI(2), AIC(0), and 152 PICE-CE(3) summing up to 27 papers. 153

- 154
- 155 Stage 2 Secondary Desktop Search

After retrieving the valid papers in stage, one using Chau's (1997) rankings, the authors noticed that 156 other recent potential journals had not been captured in Chau's (1997) list. This propelled the 157 158 commencement of a desktop search using Scopus database. In this case, relevant papers explicating the subject matter could be identified and selected. This approach has been adopted by Darko and Chan 159 (2016) and Hong et al. (2014). Analogous to the search approach used in stage one, the following 160 keywords "corruption, procurement, infrastructure, construction, and engineering" were searched in the 161 162 Title/ Abstract and Keyword field. A total of 53 papers were retrieved initial after the first search from 163 various journals. However, the journals that were already identified in stage one were discarded. Again, another deep visual examination of the retrieved papers was conducted to discard any paper that did not 164 165 cover the topic for the review. At the end of the desktops search 21 new and relevant papers including six from LME, four from Journal of Professional Issues in Engineering Education and Practice 166 (JPIEEP)were retrieved and 11 from other potential journals were added to the final papers from stage 167 168 1. In all 48 Papers were regarded valid for the review.

## 169 **Results and Discussions**

After the identification of the 48 relevant publications, content analysis was employed to explicate the findings of this study. Thus, thorough readings were conducted on all the papers to establish the most discussed themes on the subject matter. Four main themes that had dominated the papers selected for this review were identified. They include causes of corruption, variants or forms of corruption, anticorruption measures and their associated barriers.

175

## 176 Causal Mappings with Corruption

To create or develop strategic and effective anti-corruption measures, there is the need to determine the 177 causal factors or instigators behind the identified corrupt act (Chan and Owusu, 2017). As indicated 178 earlier, corruption does not just happen in a vacuum, it transpires as a result of certain causal factors. 179 180 Causes of corruption simply refer to the factors that give rise or triggers the incidence of corruption. Categorically, the factors may include organisational causes, psychosocial factors, regulatory factors, 181 statutory factors and project-specific factors which encapsulates complex contractual stipulations 182 guiding a specific project in a given context (Zhang et al. 2016; Shan et al. 2016; Brown and Loosemore 183 2015; Le et al. 2014; Stansbury 2009). Under these identified, categorical or thematic constructs lie 184 185 most of the causal factors or individual variables that give rise to corruption in the process of realizing any infrastructural project. Aidt (2003) and Locatelli et al. (2017) reported three conditions that serve 186 as the breeding grounds for corruption to flourish. They include discretionary powers; economic rents 187 and weak institutions. Also, other events such as humanitarian emergencies which may include putting 188 189 up infrastructural projects for deprived or underdeveloped communities or countries also creates room 190 for corruption to thrive (Saharan 2015). For example, in an emergency, the provision of services and amenities such as electricity, public transport, water, gas, restoration of infrastructure and others are 191 192 often provided or done in haste which may lead to syphoning of funds (Saharan 2015).

Other causes include: excessive greed, low salaries, lack of supervisory skills, the belief among supervisory staff that the payment to the contractors is insufficient for them to make a profit (Danert et al. 2003); establishing improper or unnecessary prequalification requirements and then allowing only selected firms to bid (Deng et al. 2003); lack of veracity by public servants entrusted with IP, weak
accountability, bad governance, manifested by lack of transparency (Osei-Tutu et al. 2010); lack of
auditing procedures (Bowen et al. 2012); political instability, low level of professionalism of the
bureaucracy, lack of transparency and accountability, (Del Monte and Papagni, 2007; Neupane et al.
2014; Kolstad & Wiig, 2009); monopoly power over a good or service (Klitgaard1988).

According to Boyd and Padilla (2009), this issue of corruption is deeply rooted in the very core 201 202 of public enterprises and in sectors where employees are not satisfied with their remuneration, they tend 203 to supplement it with proceeds of corruption. These kinds of causal factors are regarded as systemic 204 corruption and would be difficult to wipe out without palpable and major alterations in government 205 practice. Analogous to IP, due to the intricate process, systems and procedures involved, corruption 206 may be very difficult to identify unless proper auditing and mitigating measures are put in place. 207 Therefore, to deal with the menace of corruption, it is expedient to deal with it from the causes as listed above, although taking other factors into consideration such as the forms of corruption to be dealt with 208 209 and others. This notion has underpinned the need for researching corruption purely to identify the causes 210 behind the act.

211

#### 212 Corruption Variants in IP

The evolution of corruption over the years has resulted in many different and unique forms of corrupt 213 214 practices and can be termed as the different faces or manifestation of corruption (Chan and Owusu 215 2017). Transparency International (2005) broadly categorize the CFs into two main constructs, namely petty and grand corruption, this review identified 16 forms of corruption. They include collusive 216 217 tendering, bribery, patronage, nepotism, collusion, kick-backs, bid rigging, cartels, fraud, ghosting, front companies, embezzlement, conflict of interest, favoritism (Deng et al. 2003; Danert et al. 2003; 218 219 Boyd and Padilla 2009; Neupane et al. 2014; Bowen et al. 2012; Ameh and Odusami 2010; Saharan 220 2015). Whereas petty corruption is concerned with smaller contracts, for instance, minor infrastructural or developmental projects for local governments, grand corruption involves large contracts usually 221 222 executed by state or central governments through self-funding or help from donors irrespective of the

form in which the corrupt act manifests (TI, 2005). Each one of these forms may have their relative causative instigators or common causes, and their nature and characteristics may also vary widely from one another although some of the forms share some common traits. For instance, Chan and Owusu (2017) identified a number of forms pertaining to the construction industry in general and categorized under five main factors. The variables under these components shared either common meanings or terms that were used interchangeably. The five main categories of CF in the construction industry include bribery acts, fraudulent acts, collusive acts, extortionary acts and discriminatory acts.

230 Whereas some researchers are of the view that the tendering stage of most IP processes records the highest incidents and forms of corrupt practices, Deng et al., (2003) is of the view that the most 231 232 critical and highest forms of corruption normally takes place at the project performance stage, that is, after the contract is awarded. The authors emphatically pointed out that it is at this stage that the 233 purchaser or the contractor fails to enforce suitable and stipulated standards of the contract objectives. 234 For example, the failure to enforce quality and performance standards; the ability of the contractor to 235 sidetrack delivered goods meant for a project; resell or divert the project's resources for personal use; 236 request for other private rewards or benefits such as trips, gifts, and many others. The authors also 237 reported that if a bidding procedure is less transparent, there is a higher risk for the bid to be rigged. 238 239 Sahara (2015) indicated that in the process of providing infrastructural projects for humanitarian 240 assistance in less privileged environments, the common forms of corrupt practices exemplified include embezzlement or diversion of aid resources, misuse, and abuse of support agency assets, fraud, and 241 bribery. Ameh and Odusami (2010) also highlighted that bribery at the contract award stage is the most 242 243 evident or noticeable CF in IP. On the stance of favouritism, Kaufman (2003) indicated that it is one of 244 the most noted forms of corruption at the evaluation stage of every bidding process and remains the number one corrupt practice in the OECD member countries as compare to the other corrupt public 245 governance sources. 246

#### 247 Anti-Corruption Measures (ACMs) and associated Barriers in IP

After identifying the forms and causal factors of corruption in IP, the third theme that was captured inmost of the papers was ACM. An ACM simply refers to any effective strategy or framework aimed at

suppressing or annulling corruption (any form with associated causative factors). Previous studies
conducted on ACMs classified the variables that emerged under this construct into three different
categories. They are proactive or preventive measures, promotional measures and punitive or reactive
measures (Tabish and Jha 2011; Narasimhan 1997).

254 In simple terms, proactive measures are set to prevent the incidence of corruption, promotional measures are made to raise awareness and educate the entire public and the public servants on 255 corruption, and reactive measures are also set to render punitive actions to culprit or offenders. Punitive 256 measures are often established and enforced by legal principles, rules and approaches for conducting 257 258 effective and pragmatic investigations, disciplinary actions, and other deliberate means to daunt corrupt 259 practices. They consist of measures such as dismissing employers (project parties) from employment 260 coupled with other disciplinary actions such as confiscating properties obtained by means of corruption, offering harsh punishment such as long-term or life imprisonment to offenders, barring identified 261 culprits from taking part in future projects among others (Stansbury 2009; Shan et al. 2015; Sohail and 262 Cavil 2008; Boyd and Padilla 2009). However, the problem identified in adopting and applying the 263 ACMs in different contexts does not lie in dispensing any of the measures but rather, how to 264 strategically and efficiently integrate and coordinate the three to treat different kinds of corruption cases 265 266 in different contexts (Narasimhan, 1997). Confronting corruption in a sustained manner during the procurement of infrastructure works would require comprehensive and integrative approaches that 267 combine preventive, public education and punitive elements. Over the past two decades, different 268 measures and frameworks have been developed by researchers, anti-corruption institutions and 269 270 policymakers in both public and private sectors, with the aim of thwarting the incidence of corruption 271 in IP. Most consulting organizations and governments give their maximum output to develop and define 272 anti-corruption policies. However, a number of them lack the consistency of daily execution of such 273 stipulated policies. Others also are unsuccessful to acquire regular and systematic responses which may tend to enhance their transparency management systems. This has resulted in the ineffectiveness of 274 some of the measures (Meagher 2004; Tangri and Mwenda 2006; Owusu et al. 2017). Not because the 275 276 measures are impotent to check corruption, but rather, there is no one to enforce that the stipulated anti277 corruption measures must be observed. This in itself forms a barrier to ACMs that is discussed in the 278 next paragraph. According to Osei-Tutu et al., (2010) remedying the problem of corruption begins from the awareness and recognition of its prevalence. Raising the awareness of corruption does not only 279 inform the audience about the practices of corruption but also the reactive measures that a culprit may 280 281 receive. Also, there is some evidence from construction and other sectors that improved transparency, especially when combined with thorough oversight, can improve development outcomes through its 282 impact on the quality of governance (Kenny 2012). Deng et al. (2003) also indicated that a well-283 designed surety system reinforces transparency and restricts the opportunities for corrupt behaviour, 284 285 while a poorly designed surety system can foster corruption. All these and more have been identified 286 either empirically or theoretically by various researchers with how they can be implemented or adopted 287 and applied to mitigate corrupt practices.

On the contrary, whiles great efforts are constantly devoted to the development of new and 288 innovative ACMs and frameworks to help mitigate corrupt practices in IP, there are other factors 289 290 different from the causal measure, that hinder the full effectiveness of ACMs. These factors attack ACMs either by hampering the adoption of the measures of the effective applicative thereof. As an 291 emerging thematic area that has not been deeply explored yet, one of the early works on this construct 292 293 was reported by Bowen et al. (2012). The authors highlighted the barriers that affect the effective reporting of corrupt practices in the South African construction industry. These identified barriers make 294 it difficult to achieve the full potencies of ACMs. Some of the identified barriers include the fear of 295 being marginalized, fear of being caught reporting, social or occupational stigma and rejection, 296 297 bureaucratic process of reporting corrupt cases, lack of independence, fear of victimization, inappropriate internal institutional coordination / interagency relations, the perception of no better end 298 result, distrust in system, inadequate staffing, lack of understanding and knowledge of rights within a 299 300 contractual environment, difficulty in providing concrete evidence among others were reported in the study of Bowen et al., (2012) in the South African context. This area may need more research 301 exploration to constructively deal with corruption in IP. 302

303

# 304 Limitations and Future Research

First, it must be emphasized that the topic of corruption in infrastructure procurement is a very 305 broad and comprehensive subject matter. Dealing with the topic of corruption is itself a 306 complicated issue due to its nature. Moreover, conducting corruption research in procurement, 307 therefore, increases the magnitude of complexity due to the complex nature of procurement 308 and especially in different contexts (for example, countries in Europe and others). This is 309 because the subject does not only deal with the constructs of corruption but also the contextual 310 scopes involved. This, therefore, raises the number of concerns to be addressed. However, this 311 forum cannot explore all the thematic constructs of corruption as well as the contextual 312 disparities reported on the subject matter into detail due to the specificity of the nature of 313 corruption in different contexts. Moreover, the word and space allowance allotted limits 314 detailed explorations to be conducted especially in the case of forum manuscripts. The authors, 315 therefore, acknowledge that this forum is limited in addressing all the constructs involving the 316 dynamic physiognomies of corruption regarding specific contexts. On the other, this forum 317 explores the overview of the thematic constructs of corruption captured in IP on a generic scale. 318

Considerable efforts have been made to identify the several variables under the thematic 319 constructs identified in this study which include, causes and forms of corruption and anti-corruption 320 321 measures suitable for curbing corrupt practices. Other reviews have also gone a long way to identify 322 risk composing variables, or what other studies term as vulnerability to corruption (Le et. 2014) or corruption indicators (Shan 2016), which are more context-specific. This review revealed a significant 323 324 theme which was briefly discussed by Bowen et al. (2012) but was hardly identified or noted in other 325 publications known as the barriers to the effective application of anti-corruption measures. Just as the 326 three constructs above (forms, causes, and ACMs) have been deeply explored, there is the need to look 327 into the measures that serve as hindrances to the effective application of anti-corruption measures in different contexts since these barriers may be context-specific. This direction is deemed important 328 329 because, in some instances, apropos measures can be put in place to check corrupt practices, however,

330 due to some internal or external constraints, the measures set may be ineffective. However, the 331 ineffectiveness may not be attributed to the actual measures per se but rather the constraint forces that 332 have not been explored. It is therefore very keen and vital that a direction is taken to explore and address 333 these constraint forces.

334 Moreover, exploring the relationships between the major constructs of both corruption and IP is very vital for the future of procurement practice. For instance, there is a need for research to be 335 conducted to draw the relationship on how the major constructs under corruption namely causes, forms, 336 risk indicators, anti-corruption measures (ACMs) and barriers to effective adoption and application of 337 ACMs influence or affect the systems, policies, procedures and the processes involved in IP. 338 Investigating the causal correlations empirically will help reveal the pressing variables of the various 339 constructs of corruption and their causal effects on the various categories of IP and how strategic 340 measures or frameworks can be drawn to deal with this menace in IP. This will also help influence and 341 inform clients, project financiers or managers on the best system and procedure to adopt for a specific 342 project. For example, a research study can be conducted to investigate the most insistent causes and 343 forms of corruption in any of the procurement system, say guaranteed maximum price or public-private 344 partnership taking into consideration effective measures to check any impending or forecasted barriers 345 346 to the effective application of ACM. The findings will help develop the best strategic and comprehensive measures or framework to adopt to mitigate or help check corruption in these mentioned 347 systems. The findings will also go a long way to influence the choice of the best system in terms and 348 349 procedures to consider or adopt regarding clean procurement. Other interesting findings may crop up 350 that will help the future of IP practice.

Lastly, another interesting observation made is attributed to the disparities regarding projective inefficiencies meaning from administrative or managerial inefficiencies. It must be emphasized that inasmuch as there might be a fine line between corruption and inefficiencies, some forms of administrative inefficiencies such as asymmetric information amongst project parties as well as the absence of efficient and responsible administrative systems have been

captured as indirect organizational-specific causal factors of corrupt practices (Sohail and 356 Cavill 2008; Bowen et al. 2012; Shan et al. 2105). In other instances, Owusu et al. (2017) have 357 identified these as risk indicators that can allow corrupt acts to thrive. In their argument, 358 inasmuch as some organisational inefficiencies may not be direct causes of corruption, they 359 create the room for corruption to flourish. For instance, a number of reports indicate that 360 corruption thrives because of systemic and organisational inefficiencies (Owusu et al. 2017). 361 However, the etymology and contextual underpinnings of these two terms need to be defined 362 in order to explicitly draw the disparities and relationships between these two. This is as well 363 recommended for further discussions. 364

365

## 366 Conclusions

This study sought to explore the various constructs captured under the subject matter of corruption in 367 the context of infrastructure procurement. Following the works on the subject matter conducted in this 368 area in these past years, there has been a significant increase in the body of knowledge on this subject 369 matter. With the achievements of such enormous progress, a gap in the unified view of these constructs 370 371 and the systematic review of the relevant literature regarding the constructs and their effects on IP practices which are vital for future endeavour remained unexplored. This reason triggered the direction 372 and the aim for conducting this review study. After a systematic and a comprehensive search for 373 publications on the topic was conducted, 48 relevant articles were retrieved and formed the foundation 374 375 for further analysis. The review revealed the prevalent thematic areas of corruption explored in IP. They 376 included forms, causal mappings, and the risk indicators, the ACMs developed so far and the barriers that impede the effective adoption and application of these measures in IP. Also, the constructs 377 identified under IP included the systems, processes, policies, and procedures. Each of the corruption 378 constructs is composed of individual variables that affect the IP constructs directly or indirectly. 379 Examining the identified constructs was conducted using the content analysis technique, and directions 380 381 for future research such as the investigation of the causal correlations among the constructs were

- 382 proposed. As an introductory review study, this forum is aimed at provoking a detailed discussion and
- 383 need for more research works to be conducted on the subject matter aimed at extirpating the
- 384 proliferation of corruption in IP.
- 385

### 386 Acknowledgements

- 387 We express our sincere gratitude to the Research Grants Council (RGC) of Hong Kong and to the Hong
- 388 Kong Polytechnic University for funding this study. The authors are extremely grateful to all the
- anonymous reviewers for providing constructive comments to enhance the quality of this paper.
- 390

## 391 **References**

- 392
- Aidt, T. S. (2003). Economic analysis of corruption: a survey. *The Economic Journal*, *113*(491).
- Akintoye, A., Beck, M., & Hardcastle, C. (Eds.). (2008). Public-private partnerships: managing risks and
   opportunities. John Wiley & Sons.
- Ameh, O. J., & Odusami, K. T. (2009). Professionals' ambivalence toward ethics in the Nigerian
   construction industry. *Journal of professional issues in engineering education and practice*, 136(1),
   9-16.
- Bennett, J., & Grice, T. (1990). Procurement systems for building. Quantity Surveying Techniques: New
   Directions, Blackwell Scientific Publications, Oxford.
- Bowen, P. A., Edwards, P. J., & Cattell, K. (2012). Corruption in the South African construction industry:
  A thematic analysis of verbatim comments from survey participants. *Construction Management and Economics*, *30*(10), 885-901.
- Bower, D. (2003). CHAPTER ONE The role of procurement in the construction industry. *In Management of Procurement* (pp. 1-14). Thomas Telford Publishing.
- Boyd, J. M., & Padilla, J. D. (2009). FIDIC and integrity: A status report. *Leadership and Management in Engineering*, 9(3), 125-128.
- Brown, J., & Loosemore, M. (2015). Behavioural factors influencing corrupt action in the Australian
   construction industry. *Engineering, Construction and Architectural Management, 22*(4), 372-389.
- Chan, A. P. (2000). Evaluation of enhanced design and build system–a case study of a hospital project.
   *Construction Management & Economics*, 18(7), 863-871.
- Chan, A. P., & Owusu, E. K. (2017). Corruption Forms in the Construction Industry: Literature Review.
   *Journal of Construction Engineering and Management*, *143*(8), 04017057.
- Chau, K. W. (1997). The ranking of construction management journals. *Construction Management & Economics*, 15(4), 387-398.
- Clough, R. H., Sears, G. A., & Sears, S. K. (2000). Construction project management. John Wiley &
  Sons, New York.
- 418 Danert, K., Carter, R. C., Rwamwanja, R., Ssebalu, J., Carr, G., & Kane, D. (2003). The private sector in
  419 rural water and sanitation services in Uganda: understanding the context and developing support
  420 strategies. *Journal of International Development*, *15*(8), 1099-1114.
- 421 Del Monte, A., & Papagni, E. (2007). The determinants of corruption in Italy: Regional panel data
  422 analysis. *European Journal of Political Economy*, 23(2), 379-396.

- 423 Deng, X., Tian, Q., Ding, S., & Boase, B. (2003). Transparency in the procurement of public works.
   424 *Public Money and Management*, 23(3), 155-162.
- Eriksson, P. E., & Westerberg, M. (2011). Effects of cooperative procurement procedures on construction
  project performance: A conceptual framework. *International Journal of Project Management*, 29(2),
  197-208.
- 428 European Commission. (2011). "Public procurement better value for tax payers money." Internal market
  429 and services, (-) (June 29 2017).
- 430 International Organization for Standardization (ISO). (2008). "Construction procurement, part 1:
  431 Processes, methods and procedures." Building,
- (http://www.bsigroup.com/upload/Standards&Publications/Building/Draft\_BSISO10845-1.pdf)
   (July 17, 2017).
- Kenny, C. (2009). Transport construction, corruption and developing countries. *Transport Reviews*, 29(1),
  21-41.
- Kenny, C. (2012). Publishing construction contracts to improve efficiency and governance. *Proceedings of the Institution of Civil Engineers*, *165*(5), 18.
- 438 Klitgaard, R. (1988). Controlling corruption. Univ of California Press.
- Kolstad, I., & Wiig, A. (2009). Is transparency the key to reducing corruption in resource-rich countries? *World development*, *37*(3), 521-532.
- 441 Langdon & Everest. (2004). Getting value for money from construction projects through design, London
- 442 Lædre, O., Austeng, K., Haugen, T. I., & Klakegg, O. J. (2006). Procurement routes in public building
  443 and construction projects. *Journal of construction engineering and management*, *132*(7), 689-696.
- Le, Y., Shan, M., Chan, A. P., & Hu, Y. (2014a). Investigating the causal relationships between causes of
  and vulnerabilities to corruption in the Chinese public construction sector. *Journal of construction engineering and management*, *140*(9), 05014007.
- Le, Y., Shan, M., Chan, A. P., & Hu, Y. (2014b). Overview of corruption research in construction. *Journal of Management in Engineering*, *30*(4), 02514001.
- Lewis, J. (2003). Housing construction in earthquake-prone places: Perspectives, priorities, and
   projections for development. *Australian Journal of Emergency Management*, 18(2), 35.
- Liu, T., & Wilkinson, S. (2011). Adopting innovative procurement techniques: Obstacles and drivers for
   adopting public private partnerships in New Zealand. *Construction Innovation*, 11(4), 452-469.
- Locatelli, G., Mariani, G., Sainati, T., & Greco, M. (2017). Corruption in public projects and
  megaprojects: There is an elephant in the room!. *International Journal of Project Management*,
  35(3), 252-268.
- Love, P. E., Skitmore, M., & Earl, G. (1998). Selecting a suitable procurement method for a building
  project. *Construction Management & Economics*, *16*(2), 221-233.
- Martins, M. (2009). "Procurement." Encyclopedia of business in today's world, C. Wankel, ed., SAGE
   Publications, Thousand Oaks, CA, 1309–1311
- 460 Meagher, P. (2004). Anti-corruption agencies: A review of experience. IRIS Center.
- 461 Narasimhan, C. V. (1997). Prevention of corruption: Towards effective enforcement. Corruption in India:
   462 Agenda for Action. New Delhi: Vision Books, 251-285.
- 463 Neupane, A., Soar, J., & Vaidya, K. (2014). An empirical evaluation of the potential of public e464 procurement to reduce corruption. *Australasian Journal of Information Systems*, *18*(2).
- 465 Ogunlana, S. O. (1999). Procurement Lessons from Solomon's Temple Project. *Journal of construction* 466 *procurement*, 5, 187-196.
- 467 Osei-Kyei, R., & Chan, A. P. (2015). Review of studies on the Critical Success Factors for Public–Private
  468 Partnership (PPP) projects from 1990 to 2013. *International Journal of Project Management, 33*(6),
  469 1335-1346.

- 470 Osei-Tutu, E., Badu, E., & Owusu-Manu, D. (2010). Exploring corruption practices in public
  471 procurement of infrastructural projects in Ghana. *International Journal of Managing Projects in*472 *Business*, 3(2), 236-256.
- 473 Ruparathna, R., & Hewage, K. (2013). Review of contemporary construction procurement practices.
  474 *Journal of management in engineering*, *31*(3), 04014038.
- Saharan, V. (2015). Disaster Management and Corruption: Issues, Interventions and Strategies. In
   *Strategic Disaster Risk Management in Asia* (pp. 193-206). Springer India.
- Shan, M., Chan, A. P., Le, Y., & Hu, Y. (2015). Investigating the effectiveness of response strategies for
  vulnerabilities to corruption in the Chinese public construction sector. *Science and engineering ethics*, 21(3), 683-705.
- Shan, M., Chan, A. P., Le, Y., Hu, Y., & Xia, B. (2016). Understanding collusive practices in Chinese
  construction projects. *Journal of Professional Issues in Engineering Education and Practice*, 143(3),
  05016012.
- 483 Stansbury, C. (2009). The global infrastructure anticorruption centre. *Leadership and Management in* 484 *Engineering*, 9(3), 119-122.
- 485 Stansbury, N. (2009). United Kingdom Anti-corruption Forum. *Leadership and Management in* 486 *Engineering*, 9(3), 115-118.
- 487 Sutt, J. (2011). Manual of construction project management: For owners and clients, Wiley, Chichester,
   488 U.K
- Tabish, S. Z. S., & Jha, K. N. (2011). Analyses and evaluation of irregularities in public procurement in
  India. *Construction Management and Economics*, 29(3), 261-274.
- Tabish, S. Z. S., & Jha, K. N. (2012). The impact of anti-corruption strategies on corruption free
  performance in public construction projects. *Construction Management and Economics*, 30(1), 2135.
- Tangri, R., & Mwenda, A. M. (2006). Politics, donors and the ineffectiveness of anti-corruption
  institutions in Uganda. *The Journal of Modern African Studies*, 44(1), 101-124.
- 496 Tanzi, V. (1998). Corruption around the world: Causes, consequences, scope, and cures. *Staff Papers*,
  497 45(4), 559-594.
- 498 Thai, K. V. (2001). Public procurement re-examined. *Journal of public procurement, 1*(1), 9-50
- Touran, A., Gransberg, D. D., Molenaar, K. R., Ghavamifar, K., Mason, D. J., and Fithian, L. A. (2008).
  Evaluation of project delivery methods, Transportation Research Board, Washington, DC.
- 501 Transparency International, (2005). Global Corruption Report-2005, Pluto Press, London.
- 502 United Nations (2006), (United Nations) E-procurement: economic and social commission for Asia and
   503 the Pacific Asian Development Bank Institute Public Procurement Service of the Republic of Korea,
   504 United Nations publication, New York, NY.
- Wang, S. Q., Tiong, R. L., Ting, S. K., & Ashley, D. (2000). Political risks: analysis of key contract
  clauses in China's BOT project. *Journal of construction engineering and management*, *125*(3), 190197.
- Zhang, X. (2005). Paving the way for public–private partnerships in infrastructure development. *Journal of Construction Engineering and Management*, *131*(1), 71-80.
- 510