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# Confidence in authorities, neighborhood cohesion and natural hazards preparedness in Taiwan

3 Abstract: Household preparedness is important for resilience building and disaster risk reduction. Limited studies have explored the correlations between confidence in 4 authorities, neighborhood cohesion, and natural disaster preparedness, especially in the 5 eastern cultural context. This study investigates the associations between confidence in 6 authorities, neighborhood cohesion, and household disaster preparedness actions in 7 Taiwan - a natural-hazards-prone region. Poisson and logit regression models are 8 constructed to estimate the correlations by analyzing an updated and representative 9 2013 Taiwan Social Change Survey open data with the control of necessary 10 confounding variables (e.g., disaster experience, risk perception, and demographic 11 12 characteristics). The results show that, when controlling confounding variables, households with a higher degree of confidence in authorities and neighborhood 13 cohesion degree are still more likely to adopt more preparedness activities, but not 14 necessarily more likely to conduct each specific preparedness activity (e.g., purchase 15 disaster insurance). These findings bridge the gap of current knowledge about the role 16 of perceptions of stakeholders' characteristics in motivating the public's preparedness 17 for disasters and emergencies. 18

19 Keywords: Taiwan, confidence, neighborhood, preparedness, trust

### 20 **1. Introduction**

Disaster preparedness is vital to increasing the resilience of a family, a community, a 21 city, and even a society [1-4]. Natural hazards are unavoidable, but mitigation and 22 preparation can save lives and economic losses [5]. Many national governments and 23 international institutions (e.g., the United Nations) have advocated "disaster 24 preparedness" as one of the priorities of disaster management and an essential way of 25 achieving resilience [6–8]. Effective disaster preparedness requires the involvement of 26 27 all stakeholders, not only the governments and communities but also households and individuals [9,10]. 28

Given the significant role of the individual and household disaster preparedness in 29 mitigating the impacts of natural disasters, theoretical models have been developed to 30 understand the factors affecting individual and household preparedness behaviors [11-31 32 13]. The Health Belief Model, Extended Parallel Process Model, Theory of Planned Behavior and Social Cognitive Theory [11], the Protective Motivation Model [12], and 33 the Protective Action Decision Model [13] are the most commonly applied analysis 34 35 frameworks pertaining to individual and household preparedness behaviors for disasters, and the Protective Action Decision Model developed by Lindell is one of the most 36 widely adopted [13], which we will adopt for this study. 37

This model has three primary clusters of influencing factors for disaster 38 39 preparedness at household level: (1) socioeconomic, demographic and contextual factors, (2) hazards attributes related variables and (3) preparedness behaviors related 40 contributors [14-17]. Specifically, gender, age, education, income, ethnicity, marital 41 status, children in a home, home property ownership, community tenure are commonly 42 included socioeconomic and demographic variables. The hazards attribute related 43 variables include disaster experience, the proximity to environmental hazards, the 44 perceived magnitude, probability, and intrusiveness of specific hazard, and so on. 45 Preparedness behaviors related contributors include variables like perceived efficacy of 46 47 specific preparedness actions, the trust and perceived responsibility among different

48 stakeholders such as government agencies and individuals. Among the three clusters of 49 influencing factors, the roles of preparedness behaviors related contributors are the least 50 investigated [16]. Therefore, we focus on the associations between the trusts in 51 stakeholders, the neighborhood cohesion, and disaster preparedness in this paper.

Prior studies indicated that perceived stakeholder characteristics, such as trust, 52 confidence, and feeling of responsibility would influence people's hazard adjustment 53 to hazards [18-20]. Among perceived stakeholder characteristics, the role of trust in 54 55 authorities, especially the public's confidence in authorities' capacity in hazard response, has been given much prominence in recent years [21–25]. However, findings from the 56 limited studies are inconsistent and ambiguous. Investigations from California and New 57 Orleans demonstrated that confidence in local government's capacity in disaster 58 response encouraged the public's intention to prepare for disasters, but such positive 59 effect on the actual preparedness actions was not significant [21]. Another survey from 60 North Carolina also demonstrated that the confidence in government was not a predictor 61 of disaster preparedness [22]. However, confidence in the Federal Emergency 62 63 Management Agency was found to be positively associated with compliance with evacuation orders [23]. 64

In China, only one such study was found, demonstrating that the trust in 65 government could reduce people's self-evaluated preparedness degree [24], while 66 another paper indicated that the trust in government and experts were positive predictors 67 of people's mitigation intentions [25]. The role of trust in risk perception could vary in 68 different countries [26], and these psychological factors could have both universal, 69 cross-cultural equivalence, and cultural variations [27]. Therefore, the role of perceived 70 71 characteristics of stakeholders, especially the trust and confidence in authorities, in 72 promoting the public's disaster preparedness needs to be further investigated.

The neighborhood cohesion also referred to as the sense of community [27,28], is another emerging factor that would influence people's preparedness for disasters in recent literature. Both positive and negative correlations between the sense of community and risk coping are found in previous studies [29]. For example, the sense

of community was found to be a positive predictor of wildfire mitigation and 77 preparedness in rural communities in Australia, but the correlation became insignificant 78 in the wildland-urban interface areas [30]. While the sense of community could enhance 79 community cohesion and then support the collective decision and community 80 preparedness [31], whether this will encourage peoples' preparedness is uncertain. 81 82 Some have found that neighborhood cohesion could diminish both environmental risk coping intentions and actions [32], others have found that neighborhood cohesion is a 83 positive predictor of preparedness [22,33-35], due to the varied social contexts and 84 cultures. Since the correlation between neighborhood cohesion and disaster 85 preparedness has rarely been examined in the East, this analysis aims to plug this 86 knowledge gap, and the neighborhood cohesion is mainly used as the terminology in 87 the discourse to keep the consistency. 88

89 In short, following the current literature examining household's adoption of disaster preparedness activities from the socio-psychological theories, we find that the 90 role of confidence in authorities concluded from previous studies is inconsistent and 91 92 ambiguous, and the influence of neighborhood cohesion has been rarely investigated in the Eastern context. In response to these two research gaps, the present study aims to 93 examine the correlations between confidences in authorities, neighborhood cohesion 94 and the adoptions of preparedness actions using an updated and representative data 95 collected in Taiwan in 2013. Specifically, we hypothesize that: 96

97 H1: With a higher degree of confidence in authorities, the household would have a98 higher preparedness degree;

H2: With a higher degree of neighborhood cohesion, the household would have ahigher preparedness degree.

#### 101 **2. Methods**

#### 102 2.1 Data and Sampling

The 2013 Taiwan Social Change Survey (TSCS) (round 6, year 4) - Risk Society Survey (RSS) data were analyzed in this paper [36]. Questionnaire survey is the most common research method regarding risk perception and behavior response to natural hazards [37]. Taiwan Social Change Survey is a series of representative surveys conducted by the Institute of Sociology at the Academia Sinica, which is one of the most reputable research institutes in Taiwan. The data are publicly accessible for researchers in the Survey Research Data Archive after registration.

The 2013 RSS adopted a 3-stage probability proportional to size sampling (PPS) method. Township, village, and individual are the three sampling units. The systematic sampling method was used in each of the sampling stages. The survey was implemented by trained interviewers with the assistance of the Computer-Assisted Personal Interviewing (CAPI) system. The targeted population was adults 18 years old and above in Taiwan. The RSS group successfully collected 2005 individual questionnaires, and all of them were included in the analysis.

117 *2.2 Measures and Descriptive Analysis* 

118 Dependent Variables: According to prior academic reviews and suggestions from 119 practical intuitions like FEMA, household preparedness refers to the self-protective 120 activities households taken for disaster response and recovery, and these actions can be

long-term solutions (e.g., purchase insurance), emergency protective actions (e.g., 121 move cars and secure appliances), preparing materials (e.g., emergency kits) or capacity 122 building activities (e.g., learn knowledge or participate in exercises) [7,13,38,39]. 123 Therefore, all the six disaster preparedness activities used in the 2013 TSGS survey 124 were included in analysis. The original question was, "have you done any of the 125 following disaster preparedness activities?" (with multiple choices). The activities were 126 (1) "move cars or valuable furniture to a safer place"; (2) "purchase disaster insurance"; 127 (3) "secure heavy furniture or electronic equipment to the wall or floor at home"; (4) 128 129 "prepare an emergency kit"; (5) "learn and plan an evacuation routine nearby"; and (6) "participate in disaster response exercise or drills". If a respondent had adopted one 130 activity, one score would be given to that activity; otherwise, the score would be given 131 132 a zero. The aggregation score of the adoption to the six preparedness activities would, therefore, range from zero to six for the preparedness measure. Each preparedness 133 activity was further used as a separate variable in the analysis to explore the differences 134 in adaptations between varied preparedness activities. 135

Overall, the general public in Taiwan adopted less than two disaster preparedness activities, with an average value of 1.61 within the proposed six. The public adopted different preparedness activities differently. Move cars or other valuable equipment to a safer place was the most widely adopted action, and 57% of the respondents adopted it. 31% of the respondents secured their heavy furniture or electronic equipment before emergencies, 30% of them learned and planned evacuation routine nearby, 18% of them

### had emergency kit in home, 14% of them had participated in emergency exercises and

drills, and only 12% of them had purchased disaster insurance (Table 1).

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Table 1 Descriptive analysis

Variable	Ν	Mean	SD	Min	Max
Preparedness	2005	1.61	1.43	0	6
Move valuable things	2005	0.57	0.49	0	1
Purchase insurance	2005	0.12	0.32	0	1
Secure furniture	2005	0.31	0.46	0	1
Prepare emergency kit	2005	0.18	0.38	0	1
Be aware of evacuation plan	2005	0.30	0.46	0	1
Participate in drill	2005	0.14	0.34	0	1
Confidence	2005	15.90	4.49	5	25
Organizational membership	2005	0.92	1.56	0	12
N of daily contact	1996	3.42	1.29	1	6
Neighbor cohesion	2005	6.02	2.20	0	10
Typhoon probability	1969	2.13	1.10	1	5
Typhoon consequence	1966	3.12	1.47	1	5
Typhoon anxiety	1992	3.09	1.35	1	5
Earthquake probability	1911	2.74	1.17	1	5
Earthquake consequence	1971	4.20	1.16	1	5
Earthquake anxiety	1989	3.71	1.28	1	5
Year of residence	2005	5.48	1.56	1	7
Perceived status	1945	4.63	1.75	1	10
Family income	1514	9.13	5.04	1	26
Demographics					
Age	2005	47.25	17.19	20	100
		Fre	eq.	Pero	cent

		Freq.	Percent
Gender	Female	985	49.13
	Male	1,020	50.87
Children	No	1,189	59.30
	Yes	816	40.70
Religion	No	391	19.50
	Yes	1,614	80.50
Homeownership	Renter	348	17.36
	Owner	1,625	81.05
	Missing	32	1.60
Marriage	Single	566	28.23
	Married	1,219	60.80
	Divorced	93	4.64
	Widowed	127	6.33
Education	Primary	363	18.10
	Middle	203	10.12

	High	158	7.88
	College+	1,281	63.89
Job status	Fulltime	1,048	52.27
	Part-time	260	12.97
	Jobless	62	3.09
	Students	140	6.98
	Housework	495	24.69
Area	Megacity	426	21.25
	Small city	529	26.38
	New town	564	28.13
	Traditional	194	9.68
	town		
	General town	201	10.02
	Remote town	91	4.54
Disaster experience	No	951	47.43
	Typhoon	618	30.82
	Earthquake	210	10.47
	Both	226	11.27
Total		2005	100

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Independent Variables: Confidence in authorities and neighborhood cohesion are 146 considered as the two independent variables. In the present study, confidence in 147 authorities refer to the households' confidence in the capability of authorities in 148 managing a disaster when it occurs (e.g., disaster response), and the authorities cover 149 150 the governments, nonprofit organizations, and experts, which are the primary stakeholders regarding disaster and emergency management [40]. The following 151 question was chosen from the questionnaire to measure the confidence in authorities: 152 "do you have confidence in the following institutions or authorities' capacity for disaster 153 response?" Five kinds of authorities were proposed: (1) the "central" government, (2) 154 the county government, (3) the township government, (4) nonprofit organizations, and 155 (5) experts. The confidence in each of the authority was measured by a five-degree 156 Likert scale, ranging from one to five, representing the meaning of "no confidence at 157

all" to "Lots of confidence." The aggregation of the degree of confidence to all the five
authorities was used as the measure of confidence in authorities, ranging from five to
twenty-five, with a mean value of 15.90 and a standard deviation of 4.49. The
Cronbach's alpha test of the five variables was 0.7684, indicating good internal
consistency.

The neighborhood cohesion included three variables, the daily contact network, the 163 neighborhood contact, and neighbor mutual help. The daily contact degree was obtained 164 by asking the question "how many persons would you contact on average during a 165 166 normal day, including all the people you talked to, said hi, called, wrote a letter, or communicated through the internet?" The answer was an option ranged from one to six, 167 indicating the range of persons contacted from"0-4", "5-9", "10-19", "20-49", "50-99", 168 169 to "more than 100". The average value was 3.42, indicating a number between 10 and 49 (persons?). The neighborhood cohesion was calculated by two questions in the 170 original survey. The first one was "how many of your current neighbors you have 171 contacted?" and the answers ranged from one to five with the meaning of "0", "1-4", 172 "5-9", "10-29" and "more than 30" (persons). The second one was "how many of your 173 neighbors you can ask for help if needed, such as picking mails, taking care of kids?", 174 and the answers were "0" (1), "1-2" (2), "3-4" (3), "5-9" (4), and "above 10" (5) persons. 175 176 The sum of the two variables was used as a neighborhood cohesion score, ranged from zero to ten, with a mean value of 6.02, and a standard deviation of 2.20. The Cronbach 177 alpha's test of the two variables was 0.7519, indicating that the two variables can be 178 treated as one. Therefore, two variables, one as daily contact and the other as the 179

neighbor (aggregated variable) were used as neighborhood cohesion indicators in thisanalysis.

Besides, the organizational affiliation was included since it is an indicator of the 182 respondent's personal network. The respondents were asked about their membership to 183 seven kinds of organizations, including (1) political associations, (2) community 184 management committee, (3) social service organizations, (4) religious organizations, (5) 185 recreation organizations, (6) worker union, and (7) others. If a respondent was a 186 member of one kind of the organizations, and he/she has participated actively, he or she 187 188 was given two scores. If a respondent was a member but had not actively participated, he or she was given one score. If a respondent was not a member of the organizations, 189 he or she was given a zero score. The sum of the organization affiliation scores of the 190 191 seven proposed organizations was used as the organizational affiliation score. A minimum value of zero and a maximum value of 14 was possible. In our analysis, it 192 ranged from zero to twelve, with a mean value of 0.92, and a standard deviation of 1.56. 193 194 Risk perception of typhoon and earthquake were included in this analysis as well 195 because they are the two most common natural hazards in Taiwan [41]. The risk perception of each kind of hazards (typhoon and earthquake) had three dimensions, the 196 perceived probability, perceived consequence (controllability), and anxiety. Take the 197 typhoon as an example; the perceived probability was obtained by the question "how 198 do you feel the likelihood of a typhoon would hit your area?"; the perceived 199 consequence was asked by the question "how do you think you are able to control the 200 typhoon impact on your family if it occurred?", with a higher degree of control means 201

a lower potential consequence; and the anxiety was inquired by the question "how 202 worried are you about the typhoon?" The answers to all the above questions were 203 204 measured by Likert scales, ranging from one to five, indicating the increasing degree of perceived probability, consequence, and anxiety. On average, the perceived 205 probability of earthquake was 2.74, while the perceived probability of typhoon was 2.13; 206 the perceived consequence of earthquake was 4.20, while the perceived consequence of 207 typhoon was 3.12; the anxiety level for earthquakes was 3.71, and the anxiety level for 208 typhoon was 2.13. Overall, the respondents had higher degrees of risk perception of an 209 210 earthquake than a typhoon.

*Control Variables :* The disaster experience, geographical variations, necessary socioeconomic, and demographic variables were included as control variables in the analysis (Table 1). As shown in table 1, 47.43% of the respondents had no disaster experience, 30.82% of them had experienced typhoon only and typhoon-induced flood, 10.47% of them had experienced earthquake only, while the last 11.27% had experienced both typhoon and earthquake.

Regarding the geographical variations, 21.25% of the respondents were from megacities, 26.38% were from small-medium cities, 28.13% were from newly developed towns, 9.68% were from traditional industrialized towns, 10.02% were from general small towns, and the last 4.54% were from remote areas.

Regarding demographic variables, 50.87% of the respondents were male, 40.70% of them had at least one child in a home, 80.50% of them had religious beliefs, and 81.05% owned the apartment or space they were occupying. For education degree,

18.10% of the respondents only attended primary school, 10.12% attended middle
school or equivalent, 7.88% attended high school or equivalent, and 63.89% had college
or above education experience. In terms of marital status, 28.23% of the respondents
were single, 60.80% were married, 4.64% were divorced, and 6.33% were widowed.
For current job status, 52.27% of the respondents had full-time jobs, 12.97% had parttime jobs, 3.09% had no jobs, 6.98% were students and not in the job market yet, and
24.69% were only involved in housework (Table 1).

On average, the respondents were 47.25 years old, with about 5.48 years living experience in their current community. Their average family monthly income between 70 to 80 thousand New Taiwan dollar (2,393~2,734 US dollar). Their average perceived social status in the social ladder (1-10) was 4.63, which is below the median (5), with a standard deviation of 1.75.

236 *2.3 Data Analysis* 

The aggregation of the adaptation of the six preparedness activities was used as the 237 measure of preparedness degree. Since it is a variable with count values, and similar 238 mean and variance (mean=1.61, sd=1.43), Poisson regression models were employed 239 for analysis [42]. We first explored the confidence in authorities, the neighborhood 240 cohesion's effects on the degree of preparedness, and then added the control variables, 241 242 such as disaster experience, socioeconomic and demographic variables, and lastly, the risk perceptions of typhoon and earthquake were included (Table 2). In order to explore 243 the influence on each specific preparedness activity, Logistic regression models were 244

used to estimate the correlations, and the odds ratio were reported (Table 3). In all the models, if the included variables had missing values, the case was dropped automatically by the statistic software. If more than one variable were integrated as one indicator, Cronbach's alpha test was implemented to test the internal consistency. The data analysis was implemented by the statistic software Stata 13.1 MP version.

#### 250 **3. Results**

Overall, the confidence in authorities and neighborhood cohesion are positively 251 correlated with the degree of preparedness (Table 2). With a higher degree of 252 253 confidence in authorities, a higher degree of organizational affiliation, more daily contacted persons, and a higher neighborhood cohesion, the respondents are more likely 254 to have a higher degree of disaster preparedness. These positives effects are consistent, 255 even when the disaster experience, the basic socioeconomic and demographic variables 256 are controlled (prepare2 model), or the mediating effects of the risk perceptions are 257 included (prepare3 model). Full results of the Poisson regression analysis with all 258 259 confounding variables are shown in Table A.1 of Appendices.

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Table 2 Poisson regression results (with significant predictors) on the degree of preparedness

		· · · · · · · · · · · · · · · · · · ·	
	Prepare1	Prepare2	Prepare3
Confidence	1.03*** (0.00)	1.02*** (0.01)	1.02** (0.01)
Membership	1.04*** (0.01)	1.04** (0.01)	1.04** (0.01)
Daily contact	1.12*** (0.02)	1.08*** (0.02)	1.07*** (0.02)
Neighbor	1.05*** (0.01)	1.06*** (0.01)	1.06*** (0.01)
Disaster experience (no	as reference)		
Typhoon		1.25*** (0.06)	1.19*** (0.06)
Earthquake		ns	ns
Both		1.22** (0.08)	ns
Residence		ns	0.96** (0.01)
Education		1.07** (0.03)	1.07* (0.03)

Area (megacity as refere	nce)		
Small city		ns	ns
New town		0.84** (0.05)	0.86* (0.05)
Traditional town		ns	ns
General town		0.81* (0.07)	ns
Remote town		ns	ns
Typhoon-P			1.05* (0.02)
Typhoon-C			0.95** (0.02)
Typhoon-A			1.06** (0.02)
Earthquake-P			1.05* (0.02)
Earthquake-C			0.92*** (0.02)
Earthquake-A			1.06* (0.02)
Ν	1996	1478	1414
pseudo $R^2$	0.033	0.046	0.057

261 Incidence Rate Ratios reported; Standard errors in parentheses; \* p < 0.05, \*\* p < 0.01, \*\*\* p < 0.001; ns 262 represents "not significant".

The experience of different kinds of disasters would have different impacts on 263 people's adoption of protective activities. The positive correlation between typhoon 264 experience and the adoption of protective activities is significantly positive, but the 265 earthquake experience's association with the degree of preparedness is not significant. 266 Of socioeconomic and demographic variables used, the community residence time and 267 268 the education degree are the only two significant ones. With longer time residing in the current community, people would have a lower degree of preparedness, while with a 269 higher education degree, they would have higher preparedness degrees. 270

When the risk perceptions of typhoon and earthquake were included in the model (prepare3), the effects of confidence in authorities, organizational affiliation, and neighborhood cohesion remained the same in terms of directions and magnitude. The daily contact's impact became a little bit lower (1.09 vs. 1.08). Apparently, the risk perceptions did not affect the effects of the independent variables. The risk perception measures, especially the perceived probability and perceived consequence, have different effects on the degree of preparedness. With a higher perceived probability of typhoon, or earthquake, they would adopt more protective activities. However, the perceived controllability of typhoon and earthquake were negatively advocated with the adoption of protective activities. The anxiety of natural hazards (both typhoon and earthquake) were also positively correlated with the degree of preparedness.

In the logistic regression models (Table 3), with the control of all confounding 282 variables, the confidence in authorities, number of daily contact persons, and 283 neighborhood cohesion were positive with all the proposed six preparedness activities, 284 285 though some of the correlations were not statistically significant. With a higher degree of neighborhood cohesion, the respondent would have a significantly higher probability 286 of relocating valuable facilities, fixing unstable facilities, preparing an emergency kit, 287 288 having an evacuation plan, and participating emergency exercise and drills. Full results of the logistic regression analysis with all confounding variables are shown in Table 289

A.2 of Appendices.

291	Table 3. Logistic regression results	(with independent variables)	on separate preparedness activities
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	Move	Insurance	Fix	Kit	Evacuation	Drill
Confidence	1.03*	1.02	1.03	1.03	1.02	1.03
	(0.02)	(0.02)	(0.02)	(0.02)	(0.02)	(0.02)
Membership	1.03	1.09	1.05	1.01	$1.14^{***}$	$1.12^{*}$
	(0.04)	(0.06)	(0.04)	(0.05)	(0.04)	(0.05)
Daily contact	1.08	1.15	1.06	$1.18^{*}$	$1.17^{**}$	$1.20^{**}$
	(0.06)	(0.09)	(0.06)	(0.08)	(0.06)	(0.08)
Neighbor	$1.10^{**}$	1.09	1.16***	$1.10^{*}$	$1.10^{**}$	1.06
	(0.03)	(0.05)	(0.04)	(0.04)	(0.04)	(0.04)

Confounding variables were controlled but not shown in this table; Odds ratios reported; Standard errors in parentheses; \* p < 0.05, \*\* p < 0.01, \*\*\* p < 0.001.

#### 293 **4. Discussion**

In this paper, the associations between confidence in authorities, neighborhood 294 cohesion, and household disaster preparedness are examined using an updated and 295 representative survey data in Taiwan (2013 Taiwan Social Change Survey). Six kinds of 296 disaster preparedness activities are included: relocating valuable facilities, purchasing 297 298 insurance, fixing unstable facilities within the home, preparing an emergency kit, having 299 an evacuation plan, and participating in emergency exercises and drills. Disaster experience, risk perception of the major natural hazards (earthquake and typhoon), organizational 300 301 affiliation, geographic variations, and necessary socioeconomic, and demographic variables are controlled. 302

The results indicate that no matter whether the controlled variables are included or not, 303 a higher degree of confidence in authorities' capacity in disaster response is positively 304 correlated with a higher degree of household preparedness actions, which supports 305 Hypothesis 1. Though all the correlations between the confidence in authorities and 306 individual preparedness actions are positive, only the confidence in authorities and the 307 relocating valuable facilities is significant. This result is consistent with a prior study in 308 309 Taiwan in that the public with higher degrees of trust in government and experts had a 310 higher degree of mitigation intention [25], and our study extends this to the household's actual preparedness behaviors. Similar observations were also found for studies in the 311 312 United States [21–23], though the observations in the United States were not consistent. It seems that the role of confidence or trust in authorities in encouraging the general public's 313 adoption of preparedness for natural hazards in Taiwan is different from the situation in 314

Mainland China, where the trust in government was found to be negatively associated with people's self-reported preparedness degrees [24]. However, another national study in Mainland China demonstrated that community vote participation was strongly correlated with the individual's awareness preparedness and material preparedness for earthquake [43]. These inconsistent results indicate that more investigations are needed to differentiate the two dimensions of trust [44]---intention trust and capacity trust (confidence) and the perceived preparedness and actual preparedness behaviors.

For disaster risk reduction policy, the trust in government or authorities may encourage 322 their compliance with government avocations. Meanwhile, the overconfidence of the 323 government's capacity in disaster management could also discourage the public's own 324 preparation for disasters. Therefore, the framing of public policy of disaster governance 325 needs to consider the converse impact of the confidence of people to the respective 326 government. The individual's responsibility and role in disaster risk reduction are rarely 327 328 mentioned in the disaster and emergency management policy discourses in Mainland China [45,46]. It is essential to use the "whole community" [9] concept to increase the public's 329 330 understanding that disaster risk reduction is the responsibility of both individuals and the 331 government.

The results also suggest that a higher degree of neighborhood cohesion, including the neighborhood contact and daily contact indicators, are positively associated with a higher degree adoption of preparedness activities, which supports Hypothesis 2. Besides, the other social capital indicator related to organizational affiliation is also positively associated with the overall degree of preparedness. This finding resonates most prior studies, indicating that neighborhood cohesion is positive predictors of disaster preparedness [22,33–35],

unlike the Italy study which demonstrated that place attachment could diminish risk coping
intentions [32]. Social capital could play a "double-edged sword" effect on disaster and
emergency management [47]. It could support people's response and recovery from
disasters, it may also encourage collective actions within communities, but it may also lead
to people downplaying risks and discourage their preparation for disasters and uncertainties
[48].

The disaster characteristics are also significant predictors of preparedness. Since both 344 typhoon and earthquake, the two most common natural hazards in Taiwan are included, we 345 also found the two hazards had slightly varied effects. People with typhoon experience 346 alone had a significantly higher degree of preparedness, while the earthquake experience's 347 effect was not significant. Both the perceived probability and anxiety of typhoon and 348 earthquake are positively correlated with the overall preparedness, while people would 349 350 have a lower degree of preparedness when they feel lower control of hazards. This result 351 proved that the characteristics of the hazard matter when considering the effects of disaster experience and risk perception on people's preparedness behaviors. The risk perception 352 could encourage people's preparedness actions for more controllable or predictable natural 353 354 hazards, such as hurricane [49] but not for hazards that are relatively difficult to control and predict, such as terrorist attack [50]. 355

In sum, we investigated the correlations between confidence in authorities, neighborhood cohesion, and disaster preparedness by controlling disaster experience, risk perception, socioeconomic and demographic variables using an updated and representative survey data from Taiwan. The results provided insights about the influencing factors of people's disaster preparedness from the perceived stakeholders perspective, which

361 significantly contributed observations to current knowledge of disaster mitigation and362 preparedness behavior studies.

363 However, restricted by the pre-designed questionnaire of the 2013 Taiwan Social Change Survey, the present study is unavoidable to have some limitations on measurement 364 design. More forms of social capital or social network, such as kinship connection, linkage 365 366 to external resources should be included to explore how various forms of social capital can affect individual and household's preparedness behaviors. Second, the survey did not 367 include the adjustment behaviors perceptions, such as the efficacy and usefulness of the 368 preparedness actions. Future research, including both the characteristics of the hazards, the 369 370 perceived attributes of key stakeholders, and the perception of adjustment behaviors are needed. 371

#### 372 **5.** Conclusion

The correlations between confidence in authorities, the neighborhood cohesion, and 373 disaster preparedness are analyzed using an updated and representative survey data from 374 Taiwan. The disaster experience, risk perception, geographic variations, socioeconomic, 375 and demographic variables were controlled in the regression models. The results 376 377 demonstrate that both trusts in authorities and neighborhood cohesion are positive 378 predictors of the overall degree of preparedness, but not all such effects on separate preparedness actions are significant. Experience of typhoons could encourage people's 379 380 adoption of preparedness actions, but the earthquake experience's effect was not significant. The perceived probability, the feeling of anxiety, and the feeling of controllability of both 381 382 typhoon and earthquake are positively associated with the overall adoption of preparedness 383 actions. People in the newly developed towns have a lower degree of preparedness than

people in megacities, which education is the only consistent and significant positive predictor of preparedness within the socioeconomic and demographic variables. This paper contributes to current knowledge about people's adoption of preparedness activities to natural hazards.

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# 394 Appendices

395	Table A.1.	Full resul	ts of Poisson	regression on	the degree	of prepa	aredness
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	Prepare1	Prepare2	Prepare3
Confidence	1.03*** (0.00)	1.02*** (0.01)	1.02** (0.01)
Membership	1.04*** (0.01)	1.04** (0.01)	1.04** (0.01)
Daily contact	1.12*** (0.02)	1.08*** (0.02)	1.07*** (0.02)
Neighbor	1.05*** (0.01)	1.06*** (0.01)	1.06*** (0.01)
Disaster experience (r	no as reference)		
Typhoon		1.25*** (0.06)	1.19*** (0.06
Earthquake		1.05 (0.08)	1.00 (0.08)
Both		1.22** (0.08)	1.10 (0.07)
Residence		0.97 (0.01)	0.96** (0.01)
Owner		0.97 (0.05)	0.98 (0.06)
Having children		1.01 (0.05)	1.02 (0.05)
status		1.02 (0.01)	1.01 (0.01)
Job (fulltime as refere	nce)		
Part-time		1.00 (0.07)	0.98 (0.07)
Jobless		0.83 (0.12)	0.82 (0.12)
Students		0.96 (0.09)	0.94 (0.09)
Housework		1.00 (0.07)	1.02 (0.07)
Income		1.00 (0.00)	1.00 (0.00)
Male		0.98 (0.04)	0.99 (0.04)
Age		1.00 (0.00)	1.00 (0.00)
Education		1.07** (0.03)	1.07* (0.03)
Religion		0.98 (0.05)	0.96 (0.05)
Marriage (single as re	ference)		
Married		1.04 (0.07)	1.02 (0.07)
Divorced		0.81 (0.10)	0.81 (0.10)
Widowed		0.88 (0.14)	0.93 (0.15)
Area (megacity as refe	erence)		
Small city		1.07 (0.06)	1.11 (0.06)
New town		0.84** (0.05)	0.86* (0.05)
Traditional town		0.85 (0.07)	0.90 (0.08)
General town		0.81* (0.07)	0.84 (0.08)
Remote town		0.86 (0.10)	0.84 (0.10)
Typhoon-P			1.05* (0.02)
Typhoon-C			0.95** (0.02)
Typhoon-A			1.06** (0.02)
Earthquake-P			1.05* (0.02)
Earthquake-C			0.92*** (0.02
Earthquake-A			1.06* (0.02)
Ν	1996	1478	1414
pseudo $R^2$	0.033	0.046	0.057

	Move	Insurance	Fix	Kit	Evacuation	Drill
Confidence	1.03* (0.02)	1.02 (0.02)	1.03 (0.02)	1.03 (0.02)	1.02 (0.02)	1.03 (0.02)
Membership	1.03 (0.04)	1.09 (0.06)	1.05 (0.04)	1.01 (0.05)	1.14*** (0.04)	$1.12^{*}(0.05)$
Daily contact	1.08 (0.06)	1.15 (0.09)	1.06 (0.06)	$1.18^{*}(0.08)$	1.17** (0.06)	1.20** (0.08)
Neighbor	1.10** (0.03)	1.09 (0.05)	1.16*** (0.04)	$1.10^{*}(0.04)$	1.10** (0.04)	1.06 (0.04)
Disaster experience	(no as reference)					
Typhoon	1.66*** (0.23)	1.14 (0.22)	1.52** (0.21)	1.17 (0.19)	0.98 (0.14)	1.65** (0.30)
Earthquake	0.81 (0.16)	$0.48^{*}(0.17)$	$1.70^{*}(0.35)$	0.92 (0.24)	0.92 (0.20)	1.21 (0.34)
Both	1.14 (0.22)	1.05 (0.28)	1.23 (0.24)	1.01 (0.23)	1.11 (0.21)	1.55 (0.37)
Residence	0.95 (0.04)	0.82*** (0.05)	0.93 (0.04)	0.95 (0.05)	0.97 (0.04)	0.96 (0.05)
Owner	0.76 (0.12)	2.23** (0.62)	0.95 (0.16)	0.91 (0.18)	1.07 (0.18)	0.72 (0.15)
Children	1.15 (0.15)	1.15 (0.22)	0.99 (0.14)	0.90 (0.15)	1.01 (0.14)	1.00 (0.18)
Status	1.00 (0.04)	1.04 (0.06)	1.05 (0.04)	0.99 (0.05)	1.03 (0.04)	1.04 (0.05)
Income	1.01 (0.01)	1.03 (0.02)	0.98 (0.01)	1.00 (0.02)	1.00 (0.01)	1.00 (0.02)
Gender	1.08 (0.13)	0.90 (0.16)	1.07 (0.14)	0.82 (0.12)	1.05 (0.13)	0.84 (0.13)
Age	1.00 (0.01)	$1.02^{*}(0.01)$	1.00 (0.01)	0.98 (0.01)	1.00 (0.01)	1.00 (0.01)
Education	1.02 (0.07)	1.20 (0.14)	1.00 (0.07)	1.16 (0.11)	1.29** (0.10)	1.18 (0.13)
Religion	1.09 (0.16)	0.90 (0.19)	0.83 (0.13)	0.94 (0.17)	0.97 (0.15)	0.80 (0.15)
Job (fulltime as refe	erence)					
Part-time	1.14 (0.22)	0.87 (0.25)	0.86 (0.17)	0.99 (0.23)	1.44 (0.28)	$0.46^{**}(0.14)$
Jobless	0.79 (0.27)	1.16 (0.61)	0.70 (0.28)	0.74 (0.36)	0.72 (0.29)	0.53 (0.30)
Students	0.66 (0.18)	0.77 (0.33)	0.82 (0.24)	0.69 (0.24)	1.20 (0.33)	1.48 (0.46)
Housework	1.05 (0.20)	$0.50^{*}(0.16)$	1.47 (0.29)	1.33 (0.32)	1.22 (0.25)	0.59 (0.17)
Marriage (single as	reference)					
Married	0.98 (0.19)	0.99 (0.28)	0.89 (0.18)	$1.74^{*}(0.42)$	0.92 (0.19)	1.03 (0.26)
Divorced	0.54* (0.17)	0.89 (0.45)	0.71 (0.24)	0.57 (0.28)	0.92 (0.31)	0.91 (0.39)
Widowed	1.15 (0.46)	1.35 (0.86)	0.75 (0.32)	1.31 (0.77)	0.59 (0.30)	1.00 (.)
Area (megacity as re	eference)					
Small city	0.91 (0.16)	1.23 (0.27)	1.20 (0.21)	1.37 (0.27)	1.17 (0.20)	1.41 (0.31)
New town	0.56*** (0.09)	$0.58^{*}(0.15)$	0.80 (0.14)	0.89 (0.18)	0.85 (0.15)	1.15 (0.26)
Traditional	0.64 (0.16)	0.65 (0.25)	0.95 (0.24)	0.58 (0.19)	1.18 (0.30)	0.90 (0.32)
town		× /	× /	× /	× /	
General town	0.51** (0.13)	0.96 (0.36)	0.79 (0.21)	0.56 (0.20)	0.86 (0.23)	1.22 (0.42)
Remote town	0.68 (0.21)	0.57 (0.31)	0.62 (0.20)	0.62 (0.26)	1.08 (0.35)	0.94 (0.43)
Typhoon-P	1.12 (0.07)	1.07 (0.10)	1.08 (0.07)	1.16 (0.09)	1.03 (0.07)	1.19* (0.10)

404 Table A.2. Full results of Logit regression on separate preparedness activities

Typhoon-C	0.95 (0.05)	0.92 (0.07)	0.94 (0.05)	0.84** (0.05)	0.94 (0.05)	0.90 (0.06)
Typhoon-W	1.12* (0.07)	0.95 (0.08)	1.23*** (0.08)	1.11 (0.08)	1.12 (0.07)	0.97 (0.08)
Earthquake-P	1.18** (0.07)	1.07 (0.10)	1.05 (0.07)	0.98 (0.07)	1.13 (0.07)	1.08 (0.09)
Earthquake-C	0.85** (0.05)	0.88 (0.08)	0.89 (0.06)	0.93 (0.07)	0.86* (0.05)	0.88 (0.07)
Earthquake-W	1.16* (0.07)	1.07 (0.10)	1.12 (0.07)	1.11 (0.09)	1.06 (0.07)	0.95 (0.08)
Ν	1414	1414	1414	1414	1414	1365
pseudo $R^2$	0.070	0.115	0.063	0.070	0.080	0.108

5 Odds ratios reported; Standard errors in parentheses; \* p < 0.05, \*\* p < 0.01, \*\*\* p < 0.001

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